PRELIMINARY DAMAGE ASSESSMENT (PDA) FIELD GUIDE

Revised August 2016
The Purpose of this Preliminary Damage Assessment Field Guide

This field guide has been designed to serve as a quick reference tool to be utilized by local officials and others in conducting local damage assessment for homes, businesses, and public infrastructure. Inside you will find listed the 5 Degrees of Damage; FEMA criteria for seeking an Individual Assistance Declaration, tips, things to do, and things to remember. In addition, illustrations have been provided and offer examples of the different degrees of damage for both wind and flood.
Local Damage Assessment Must be Rapid, Detailed and Accurate.

- It should be completed and submitted within 36 hours of the event.
- The information collected will then be analyzed to determine if supplemental assistance will be needed from State and/or Federal Agencies.
- If necessary, the State will request a preliminary damage assessment with the Federal Emergency Management Agency (FEMA) and/or the Small Business Administration (SBA).
- Delay in completing the assessment may delay supplemental disaster assistance to those most in need.
Why Do Damage Assessment?

Conducting a local damage assessment enables local officials to:

- Determine the severity and magnitude of the event.
- Quantify homes and businesses impacted by the disaster.
- Determine whether local resources will be sufficient to effectively respond and recover from the event.
Do:

- Conduct visual inspection to verify damages.
- Be sensitive when discussing damages with property owner.
- Determine extent of insurance coverage (i.e. homeowner’s policy vs. flood insurance).
- Include impact to businesses in your survey.
- Ensure current assessment reports are as accurate as possible.
- Provide initial assessment to HSEM within 36 hours of the event.

Don’t:

- Enter a damaged structure or a private home.
- Drive through flood waters.
- Exaggerate the amount of damage as it will be detrimental during a joint PDA.
- Promise assistance. The assessment will determine the levels of assistance needed.
REMEMBER

• Focus on degrees of damage and habitability.
• Do not become preoccupied with property value.
• Look for waterline or debris line to determine depth of water.
• Only report disaster-related damages.
• Deferred maintenance and/or pre-existing damage should not be included in your assessment.
INDIVIDUAL ASSISTANCE

• Assess residential damages and identify uninsured losses.

• Residential damages include primary homes, rental units, and personal property.

• Business damage is recorded as impacts to the area and potential losses for state or federal assistance.
There are 5 degrees of damage for FEMA Individual Assistance:

- Destroyed
- Major
- Minor
- Affected
- Inaccessible

Small Business Administration’s criteria for requesting assistance is the following:

There must be a minimum of 25 homes and/or businesses with $\geq 40\%$ uninsured damages.
Conventionally Built Homes

Wind damage can occur from derechos, tornadoes, and severe thunderstorms
Examples:

- Missing shingles or siding.
- Broken screens.
- Cosmetic damage to siding.
- Damage to an attached structure.
- Damage to landscaping, retaining walls, or downed trees that do not affect access to residence.
Examples:

- Non-structural damage to roof components over essential living spaces.
- Non-structural damage to exterior components.
- Damage to chimney.
Examples:

- Failure or partial failure of structural elements of the roof and/or exterior walls.
- Failure or partial failure to foundation to include >2” horizontal cracks or >6” foundation shifts.
DESTROYED

Wind: Conventionally Built Homes

Examples:
- Complete failure of 2 or more structural components.
- Only foundation remains.
- Require demolition or removal because of disaster related damage or confirmed imminent danger (impending slope failure or ground collapses).
Wind damage can occur from derechos, tornadoes, and severe thunderstorms.
Examples:
- No damage affecting habitability.
- Cosmetic damage only.
- Frame is NOT bent, twisted or otherwise compromised.
- No structural components have been damaged.
MINOR
Wind: Manufactured Homes

Examples:

- No structural damage (not displaced from foundation).
- Nonstructural components may have minor damage (windows, roof, doors, duct work, and/or utility connections).
MAJOR
Wind: Manufactured Homes

Examples:
- Displaced from foundation.
- Other structural components have been damaged
Examples:

- Structure is a total loss.
- Frame is bent, twisted or otherwise compromised.
- Missing roof covering, or the structural ribbing has collapsed for the majority of the roof system.
FLOOD DAMAGE

Conventionally Built Homes

Flood damage can occur from heavy rains, rivers, creeks, and manmade events.
Examples:

- Any water line in the crawl space or basement when essential living space or mechanical components are not damaged or submerged
- Cosmetic damage such as paint discoloration or loose siding
- Broken screens
- Gutter damage and debris
- Damage to an attached structure such as a porch, carport, garage, or outbuilding not for commercial use
- Damage to landscaping, retaining walls, or downed trees that do not affect access to the residence
MINOR
Flood: Conventionally Built Homes

Examples:
- Waterline $\leq$ 18 inches in an essential living space.
- Damage to mechanical components.
- Nonstructural damage to the interior wall component to include drywall, insulation.
- Nonstructural damage to exterior components
- Multiple small vertical cracks in the foundation
- Damage or disaster related contamination to a private well or septic system
Examples:

- Waterline >18 inches in an essential living space, a waterline above the electrical outlets, or a waterline on the first floor of a residence when basement is completely full.
- Failure or partial failure to structural elements of the walls to include framing, sheathing, etc.
- Failure or partial failure to foundation to include crumbling, bulging, collapsing, horizontal cracks >2”, and shifting of the residence on the foundation >6”.
Examples:

- Complete failure of two or more major structural components, such as collapse of basement walls/foundation, walls or roof
- Only foundation remains
- A residence that will require immediate demolition or removal because of disaster related damage or confirmed imminent danger (e.g. impeding landslides, mudslides, or sinkholes)
Flood damage can occur from heavy rains, rivers, creeks, and manmade events.
Examples:

- No damage affecting habitability; cosmetic damage only.
- The dwelling’s frame is not bent, twisted, or otherwise compromised. No structural components of the dwelling have been damaged.
MINOR

Flood: Manufactured Homes

Examples:

• Water line is below the floor system.
• Skirting or HVAC is impacted.
• There is no structural damage to the residence and it has not been displaced from the foundation.
• Nonstructural components have sustained damage.
Examples:

- Water has come into contact with the floor system.
- Residence has been displaced from the foundation, block or piers and other structural components have been damaged.
Examples:

- The residence is a total loss.
- Frame is twisted, bent or otherwise compromised.
- Residence is missing the roof covering or the structural ribbing has collapsed for the majority of the roof system.
Public Assistance

Damage Assessment Criteria

Applicants:

- Damaged facility must belong to one of the following:
  - State or local government
  - Public entity
  - Town, village or rural community
  - Tribal government
  - Eligible private non-profit

Eligible damage:

- Facility was damaged due to the event
- Damaged elements are maintained and were in use at the time of the event

Document how the disaster is impacting your community. Include information that details:

- Threats to health or safety
- Utility disruption
- Transportation disruption
- Critical Services disruption
- Economic loss
Category A: Debris Removal

Debris removal from public property must be in the public interest and necessary to:

- Eliminate immediate threats to lives, public health & safety;
- Eliminate immediate threats of significant damage to improved public or private property

Examples:

- Trees and woody debris
- Building components
- Sand, mud, silt & gravel
- Removal of temporary
- Levees
Public Assistance

Category B: Emergency Protective Measures

Examples:
- Search and rescue
- Security
- Emergency Pumping
- Sandbagging
- Detour & warning signs
- EOC Activation
- Emergency & temporary repairs
- Overhead power lines
- Emergency medical facilities
- Emergency evacuations
- Activities undertaken before, during and after a disaster to save lives and protect improved property
Category C: Roads & Bridges

Examples:

Roads

- Surfaces
- Bases
- Shoulders
- Ditches
- Drainage structures
- Low water crossings

Bridges

- Decking & pavement
- Piers
- Girders
- Abutments
- Slope protection
- Approaches
- Slope Failures
Category D: **Water Control Facilities**

Examples:

- Dams & reservoirs
- Levees
- Engineered drainage channels
- Canals
- Aqueducts
- Sediment basins
- Shore protective devices
- Irrigation facilities
- Pumping facilities
Category E: Buildings & Equipment

Examples:

Buildings

- Structural components
- Interior systems
  - Electrical
  - Mechanical
  - Contents
Category F: Utilities

Examples:

- Water treatment plants
- Power generation & distribution
- Facilities
- Natural gas systems
- Wind turbines
- Generators
- Substations
- Power lines
Category G: Parks, Recreation & Other
Examples:

- Playground equipment
- Swimming pools
- Bath houses
- Tennis courts
- Boat docks
- Piers
- Picnic tables
- Golf courses
- Fish hatcheries
- Mass transit facilities
Contacts

Name: __________________________
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